Public Policies
Reconstruction
and
Instruments for
Urban Planning
• The **Public Policies** for the “L’ Aquila Issue”

• The **Reconstruction** model for the “L’ Aquila Issue”

• The **Instruments for Urban Planning** implemented and to be implemented for the “L’ Aquila Issue”
The Public Policies

**neo - Utilitarian Policies**

- Emergency Phase
- L. 77/2009
- Project C.A.S. E. Buildings
- Reconstruction
- Without administrative transparency
- Private law contracts
- Non prescriptive urban plan

**neo - Contractual Policies**

- L. 134/2012 (The Second step)
- Administrative transparency
- Communication, sharing practices, pubblication of public acts
- Renewal of projects and variants

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The Public Policies

returning towards an ordinary life-style

Undersecretary
COMMISSIONER
+
MINISTERIAL DECREES

STM
SPECIAL OFFICES

TECHNICAL OFFICES

MINISTER + MAYORS
Territorial cohesion and Development

Neo - contractual Policies

L. 134

Neo - utilitarian policies

L. 77

L. 134
The Public Policies

STEPS

EMERGENCY
from April 2009 to December 2012

“PROTEZIONE CIVILE”
D.Lgs 38
L. 77/2009

COMMISSIONER
~1,100
Ordinances and Decrees

DELEGATE COMMISSIONER

RECONSTRUCTION

MAYORS
(Delegate Minister)
D.Lgs 89
L. 134/2012
OPCM 4013 del 23.03.2012

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The Reconstruction

- uncertain disciplinary reference models

- research for a governance
  
  without a model
  and
  without structures

- an “attemps” reconstruction

- STM vested decision-making power vs local and regional authorities choices

- the struggle between ordinary and extraordinary powers

- "return" to the state control and introduction of special offices in local authorities
The Quantities of Reconstruction

25,374 displaced (34.7% pop) divided in:

- 12,979 people in the buildings of Project C.A.S.E.
- 2,702 people in the buildings of MAP
- 3,247 people in “Fondo Immobiliare” rentals and 928 in private rentals
- 5,518 people assisted with public money for rentals (“Autonoma Sistemazione”)
### Trend of State Spending

In relation to the reduction
Of the effects of the Earthquake

<table>
<thead>
<tr>
<th></th>
<th>6 April 2009</th>
<th>December 2012</th>
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<tbody>
<tr>
<td><strong>EFFECTS on population</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>assisted</td>
<td>48.623</td>
<td>25.374 / 34.7%</td>
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<tr>
<td><strong>EFFECTS on the fixed social capital</strong></td>
<td></td>
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<tr>
<td>44 U</td>
<td>200 +</td>
<td>985 + 211</td>
</tr>
<tr>
<td>45.5 S</td>
<td>89.7</td>
<td></td>
</tr>
<tr>
<td>644 EP</td>
<td>management</td>
<td></td>
</tr>
<tr>
<td></td>
<td>excerpt</td>
<td></td>
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<tr>
<td><strong>Private Construction</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>3.500 MI</td>
<td></td>
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</table>

Data Source: Rapporto ANCE /CRESME (2012): “Lo stato del territorio italiano”

### Other Sismic Events

<table>
<thead>
<tr>
<th></th>
<th>Irpinia</th>
<th>Marche/Umbria</th>
<th>Molise</th>
<th>L’Aquila</th>
<th>Emilia-Romagna</th>
</tr>
</thead>
<tbody>
<tr>
<td>Index Average Cost/Dispaced</td>
<td>0.178</td>
<td>0.403</td>
<td>0.300</td>
<td>0.145</td>
<td>0.609</td>
</tr>
</tbody>
</table>

Data Source: Compiled data from the Department of Civil Protection and the Presidency of the Council of Ministers in 2012
The Reconstruction

**WHAT HAS WORKED**

Consistency between means - objectives

- “Pure” commissarial powers

- The “C.A.S.E. + M.U.S.P. + M.A.P.” MODEL
  
  permanent + temporary

- Road projects
  
  roundabouts
What Reconstruction

WHAT HAS GONE WRONG

- THE SCIENTIFIC and TECHNICAL KNOWLEDGE SYSTEM still lacking

- THE LEGAL SYSTEM of RECONSTRUCTION verbose and redundant

- THE RELATIONSHIP between the ECONOMY of the RECONSTRUCTION and the LOCAL ECONOMIES disciplinary deficiency

- COOPERATION for STRATEGIC and SPATIAL PLANNING

- Expensive TECHNICAL FACILITIES / few structures related to the user / under equipped
  - STM
  - RELUIS
  - CINEAS
  - Technical Offices

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The Reconstruction

**WHAT YOU NEED**

**The Governance**

1. a governance between a subjects and powers dishomogeneous
2. a governance without tools for:
   - appraisal
   - cooperation for urban planning
   - control / security
3. a governance without funding of public money
The Instruments of Urban Planning

Placing problems correctly

Problems of the “C.A.S.E. solution”

Problems associated with the Order of City Councils 58/2009 and self-certification

The problems arising from the guidelines for urban planning (STM)

The problems caused by a renunciation of regulatory urban Planning by the Municipality

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The **Instruments of Urban Planning**

*in the post earthquake phase a *galaxy* of planning instruments has been created*

- without a general rationality

- **development rationality** – *which model?*
- **territorial administration plan rationality** – *which Territory?*
- **environment rationality** – *which environmental objectives?*
Which **Instruments of urban planning**

The **Galaxy of urban planning that exists**

*the Neverland of “Peter Pan – Planner”*
The Instruments of Urban Planning

The Reconstruction Plan for L’Aquila (PdR)

- It does not “regulate” land use
- It does not include “foreseeable prediction”
- It hybridizes with the Strategic Plan

PdR

Masterplan PS
The **Instruments of Urban Planning**

**where to start**

- Overcoming the concept of “urban centrality” and of the traditional urban life cycle

- Understanding the importance of assets and the "financialization" of the Territory

- Overcoming a rational approach and evidence to go towards a valuation approach

- Reinterpreting the “urban form”
The **Instruments of Urban Planning**

**What “tools” to use**

- Placing problems correctly:
  - defining the new Urban framework;
  - defining a correct relationship between energy - environment - landscape
    smart city

- Building a Social Model for Local Development
  coherent interactions between the
  several development projects
  strategic choice

- Building an effective evaluation system
  - public transparency in the proceedings of negotiating activity of the Public Administration
  - impartiality
  - monitoring
    common and shared knowledge / Urban Center
The Instruments of Urban Planning

**the role of knowledge**
- to give meaning to the places
  - Landscape
  - Risks
  - Values
  Conflict → Restoration of the Territory

**the role of relationships**
- where AQ is positioned in the world
  - Short Networks
  - Long Networks
  - Towards a Macro Median Region

**the role of urban form**
- perimeters - edges
- the “basin section” – the urban form and new lifestyles
- “city of cities”
The Instruments of Urban Planning

The role of knowledge

CLeP
(Carta dei Luoghi e dei Paesaggi)
Charter of Places and Landscapes

Values

Risks

Abandonment and Degradation

Constraints

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The Instruments of Urban Planning

The role of relationships

Regional Frames: Quadrilaterals

The Quadrilateral

Source: MIT – Regione Abruzzo “Progetto di Territorio 2”, materiale in corso di elaborazione
The role of urban form

The Instruments of Urban Planning

WEST

EAST

CONSOLIDATED PERIPHERY

SCATTERED FUNCTIONAL CENTRALITY

IDENTITY / DISTRICTS
The **Instruments of Urban Planning**

“**Basin Section**”
The **Instruments of Urban Planning**

“Section of basin”
The **Instruments of urban planning**

**Sassa: “city of cities”**